

Division of Welfare

Analyst: Holland-Smith

Historical Summary

OPERATING BUDGET	FY 2004 Total App	FY 2004 Actual	FY 2005 Approp	FY 2006 Request	FY 2006 Gov Rec
BY PROGRAM					
Self-Reliance Programs	103,743,600	104,706,700	105,673,400	116,344,700	112,235,800
TAFI/AABD Benefit Payments	13,639,400	15,063,800	15,383,900	16,259,600	16,053,100
Total:	117,383,000	119,770,500	121,057,300	132,604,300	128,288,900
BY FUND CATEGORY					
General	32,471,900	31,825,200	33,127,200	37,746,400	35,888,400
Dedicated	3,287,700	2,902,300	2,632,100	2,632,100	2,632,100
Federal	81,623,400	85,043,000	85,298,000	92,225,800	89,768,400
Total:	117,383,000	119,770,500	121,057,300	132,604,300	128,288,900
Percent Change:		2.0%	1.1%	9.5%	6.0%
BY OBJECT OF EXPENDITURE					
Personnel Costs	24,580,900	24,167,300	26,895,900	32,893,000	30,811,800
Operating Expenditures	22,381,900	19,102,500	22,032,000	21,930,700	20,743,000
Capital Outlay	35,300	142,400	0	51,100	0
Trustee/Benefit	70,384,900	76,358,300	72,129,400	77,729,500	76,734,100
Total:	117,383,000	119,770,500	121,057,300	132,604,300	128,288,900
Full-Time Positions (FTP)	560.20	544.81	549.81	657.81	617.81

Division Description

The Division of Welfare administers Temporary Assistance for Families in Idaho (TAFI). This is a time-limited cash assistance and supportive services program with an emphasis on self-reliance and personal responsibility. Additional assistance provided by this program is the Idaho Child Care program, Aid to the Aged, Blind, and Disabled, Food Stamps, Refugee Assistance and Medicaid eligibility. Also included is the administration of the Community Service Block Grant, Low Income Energy Assistance, Low Income Weatherization Assistance, Emergency Food Assistance and Telephone Assistance programs.

The Child Support program is responsible for establishing and enforcing child support orders and medical support orders, modifying child support orders to ensure that support awards remain comparable to changes in parental income, and collecting child support for TAFI cases, non-TAFI cases and foster care cases. These collections are used to reimburse the state and federal government for TAFI and foster care expenditures, or to pass on to the custodial parents on the non-TAFI cases.

This Self-Reliance Program is responsible for the eligibility work and support functions associated with Food Stamps, Childrens Health Insurance Program (CHIP), Temporary Assistance for Families, Medicaid, and child support.

Self-Reliance Programs

Analyst: Holland-Smith

Comparative Summary

Decision Unit	Agency Request			Governor's Rec		
	FTP	General	Total	FTP	General	Total
FY 2005 Original Appropriation	549.81	24,739,700	105,673,400	549.81	24,739,700	105,673,400
Reappropriations	0.00	0	1,352,800	0.00	0	1,352,800
HB 805 One-time 1% Salary Increase	0.00	109,900	244,100	0.00	109,900	244,100
2. Growth in Eligibility for Programs	43.00	661,200	1,322,400	43.00	661,200	1,322,400
8. IT Contractors Savings	0.00	(198,300)	(440,600)	0.00	(198,300)	(440,600)
Governor's Rescission	0.00	0	0	0.00	(20,400)	(44,100)
FY 2005 Total Appropriation	592.81	25,312,500	108,152,100	592.81	25,292,100	108,108,000
Fund Adjustment (Non-Cognizable)	0.00	0	1,125,100	0.00	0	1,125,100
Expenditure Object Transfer	0.00	0	0	0.00	0	0
Transfer Between Programs	0.00	(28,700)	(28,700)	0.00	(28,700)	(28,700)
Transfer Between Programs	0.00	(66,200)	(66,200)	0.00	(66,200)	(66,200)
Transfer Between Programs	0.00	(155,600)	(155,600)	0.00	(155,600)	(155,600)
Transfer Between Programs	0.00	(188,600)	(188,600)	0.00	(188,600)	(188,600)
FY 2005 Estimated Expenditures	592.81	24,873,400	108,838,100	592.81	24,853,000	108,794,000
Removal of One-Time Expenditures	0.00	(109,900)	(2,722,000)	0.00	(89,500)	(2,677,900)
FY 2006 Base	592.81	24,763,500	106,116,100	592.81	24,763,500	106,116,100
Benefit Costs	0.00	216,400	480,800	0.00	167,500	372,100
General Inflation	0.00	239,200	1,029,400	0.00	0	0
Replacement Vehicles	0.00	8,900	17,000	0.00	0	0
Replacement Computers	0.00	15,300	34,100	0.00	0	0
NS Adjustment - Bldg Svcs Space Charge	0.00	5,800	12,800	0.00	5,800	12,800
Annualization - Eligibility Workers	0.00	696,100	1,392,200	0.00	558,500	1,117,000
Annualization - IT Contractors Savings	0.00	(469,000)	(1,042,200)	0.00	(469,000)	(1,042,200)
CEC Permanent Employees	0.00	120,400	267,500	0.00	120,400	267,500
CEC Temporary Employees	0.00	1,500	3,400	0.00	1,500	3,400
27th Payroll	0.00	399,500	887,800	0.00	399,500	887,800
NS Adjustment - Non-State Office Space	0.00	3,900	8,600	0.00	3,900	8,600
Fund Shift - FMAP Change	0.00	64,400	0	0.00	64,400	0
FY 2006 Program Maintenance	592.81	26,065,900	109,207,500	592.81	25,616,000	107,743,100
1. Child Support Caseload Increases	25.00	527,800	1,552,700	25.00	473,400	1,392,700
2. Food Stamp Caseload Increases	40.00	1,242,200	2,484,500	0.00	0	0
16. Fin. Integrity for Child Support Program	0.00	1,054,000	3,100,000	0.00	1,054,000	3,100,000
FY 2006 Total	657.81	28,889,900	116,344,700	617.81	27,143,400	112,235,800
Change from Original Appropriation	108.00	4,150,200	10,671,300	68.00	2,403,700	6,562,400
% Change from Original Appropriation		16.8%	10.1%		9.7%	6.2%

Self-Reliance Programs

Analyst: Holland-Smith

Budget by Decision Unit	FTP	General	Dedicated	Federal	Total
FY 2005 Original Appropriation	549.81	24,739,700	2,632,100	78,301,600	105,673,400

Reappropriations

Reappropriation authority -- otherwise known as carry over -- allows unspent funds from the prior fiscal year to be carried over and spent in the current fiscal year. Those moneys are then removed as one-time expenditures before calculating the FY 2005 Base. Carry over requires specific legislative authorization and must be approved every year. Few appropriations receive reappropriation authority.

Agency Request	0.00	0	1,352,800	0	1,352,800
Governor's Recommendation	0.00	0	1,352,800	0	1,352,800

HB 805 One-time 1% Salary Increase

Agency Request	0.00	109,900	0	134,200	244,100
Governor's Recommendation	0.00	109,900	0	134,200	244,100

2. Growth in Eligibility for Programs

These requested positions are part of the division's plan to address the significant challenges in eligibility determination and accuracy for Food Stamps, Medicaid, CHIP, and child support. Staffing reductions made to meet budget holdback targets and sharp increases in caseloads have led to unacceptable error rates in Food Stamp eligibility and Child Support payments. The most recent legislative audit found the state's Food Stamp error rate among the highest in the nation. The error rate is now headed toward a more acceptable level. The improvement came as a result of the department hiring 40 temporary employees and transferring 30 full-time employees throughout the division to focus on the Food Stamp "problem." However, this strategy is creating backlogs in determination eligibility for other programs.

The department is requesting \$1,047,200 in personnel costs and \$275,200 in operating expenditures for six months of expenses. The requested operating budget per employee is \$6,400 which equates to \$12,800 per year. The federal matching rate for administrative costs of the Food Stamp program is 50%.

Agency Request	43.00	661,200	0	661,200	1,322,400
Governor's Recommendation	43.00	661,200	0	661,200	1,322,400

8. IT Contractors Savings

The department is requesting to use operating expenditures for contract IT support and maintenance from throughout the different divisions and transfer those dollars into personnel costs in the Indirect Support Services Division. These funds would be used to hire 20 information technology professionals in FY 2005 and 20 in FY 2006. If this request is approved the following amount will be removed from this program and appropriated in Indirect Support Services Division.

Agency Request	0.00	(198,300)	0	(242,300)	(440,600)
Governor's Recommendation	0.00	(198,300)	0	(242,300)	(440,600)

Governor's Rescission

Agency Request	0.00	0	0	0	0
----------------	------	---	---	---	---

The Governor recommends removal of funds not needed to implement HB 805.

Governor's Recommendation	0.00	(20,400)	0	(23,700)	(44,100)
---------------------------	------	----------	---	----------	----------

FY 2005 Total Appropriation					
Agency Request	592.81	25,312,500	3,984,900	78,854,700	108,152,100
Governor's Recommendation	592.81	25,292,100	3,984,900	78,831,000	108,108,000

Self-Reliance Programs

Analyst: Holland-Smith

Budget by Decision Unit	FTP	General	Dedicated	Federal	Total
-------------------------	-----	---------	-----------	---------	-------

Fund Adjustment (Non-Cognizable)

Within the Self-Reliance Program one-time federal funds of \$1,125,100 will be earned on the reappropriated funding for both the Self-Reliance Internship Pool and for the CAMIS system development (information system).

Agency Request	0.00	0	0	1,125,100	1,125,100
Governor's Recommendation	0.00	0	0	1,125,100	1,125,100

Expenditure Object Transfer

The department is requesting to make the following spending adjustments within the Cooperative Welfare Fund:

	PC	OE	T/B
General	(\$688,900)	(\$513,800)	\$1,202,700
Dedicated	(450,900)	139,600	311,300
Federal	156,700	(2,766,800)	2,610,100
TOTAL	(\$983,100)	(\$3,141,000)	\$4,124,100

Agency Request	0.00	0	0	0	0
Governor's Recommendation	0.00	0	0	0	0

Transfer Between Programs

Personnel costs are being transferred to Indirect Support Services for increases in termination payoffs.

Agency Request	0.00	(28,700)	0	0	(28,700)
Governor's Recommendation	0.00	(28,700)	0	0	(28,700)

Transfer Between Programs

Operating expenditures are being transferred to Indirect Support Services for fair hearings.

Agency Request	0.00	(66,200)	0	0	(66,200)
Governor's Recommendation	0.00	(66,200)	0	0	(66,200)

Transfer Between Programs

Operating expenditures are being transferred to Indirect Support Services for EBT contractor charges.

Agency Request	0.00	(155,600)	0	0	(155,600)
Governor's Recommendation	0.00	(155,600)	0	0	(155,600)

Transfer Between Programs

Within the Welfare Division, funds are being transferred to TAFI/AABD to cover increasing costs for the Job Search Assistance Program (JSAP), work services, and refugees.

Agency Request	0.00	(188,600)	0	0	(188,600)
Governor's Recommendation	0.00	(188,600)	0	0	(188,600)

FY 2005 Estimated Expenditures

Agency Request	592.81	24,873,400	3,984,900	79,979,800	108,838,100
Governor's Recommendation	592.81	24,853,000	3,984,900	79,956,100	108,794,000

Removal of One-Time Expenditures

Removes the reappropriations, the 1% salary increase provided for in HB 805, and the non-cognizable spending authority for federal funds.

Agency Request	0.00	(109,900)	(1,352,800)	(1,259,300)	(2,722,000)
Governor's Recommendation	0.00	(89,500)	(1,352,800)	(1,235,600)	(2,677,900)

FY 2006 Base

Agency Request	592.81	24,763,500	2,632,100	78,720,500	106,116,100
Governor's Recommendation	592.81	24,763,500	2,632,100	78,720,500	106,116,100

Self-Reliance Programs

Analyst: Holland-Smith

Budget by Decision Unit	FTP	General	Dedicated	Federal	Total
Benefit Costs					
Includes the employer-paid portion of estimated changes in employee benefit costs. The two biggest factors are health insurance rates and retirement rates. Health insurance is projected to increase by 9.7% or \$632 per position. Retirement rates are scheduled to increase by 5.9% from 10.39% to 11% of salary for regular employees and by 5.7% from 10.73% to 11.34% of salary for police and firefighters. Other benefit changes include a reduction in unemployment insurance rates, a reduction in Division of Human Resources rates for classified employees, and an increase in workers compensation rates.					
Agency Request	0.00	216,400	0	264,400	480,800
<i>The Governor does not recommend increases related to changes in the Public Employee's Retirement System.</i>					
Governor's Recommendation	0.00	167,500	0	204,600	372,100
General Inflation					
Includes a general inflationary increase of 1.3% in operating expenditures and trustee/benefit payments.					
Agency Request	0.00	239,200	0	790,200	1,029,400
<i>The Governor recommends no increase for general inflation.</i>					
Governor's Recommendation	0.00	0	0	0	0
Replacement Vehicles					
The department is requesting funding to replace a pickup.					
Agency Request	0.00	8,900	0	8,100	17,000
<i>Not recommended by the Governor.</i>					
Governor's Recommendation	0.00	0	0	0	0
Replacement Computers					
The request is to replace 66 desktop computers at a unit cost of \$516.					
Agency Request	0.00	15,300	0	18,800	34,100
<i>Not recommended by the Governor.</i>					
Governor's Recommendation	0.00	0	0	0	0
NS Adjustment - Bldg Svcs Space Charge					
The department is requesting funding for the increase in building services space charges.					
Agency Request	0.00	5,800	0	7,000	12,800
Governor's Recommendation	0.00	5,800	0	7,000	12,800
Annualization - Eligibility Workers					
An additional \$1,117,000 is requested in personnel costs and \$275,200 in operating expenditures to account for a full year's costs to add 43 additional eligibility workers (self-reliance specialists) for a total request of \$1,392,200.					
Agency Request	0.00	696,100	0	696,100	1,392,200
<i>Requested operating expenditures are not recommended.</i>					
Governor's Recommendation	0.00	558,500	0	558,500	1,117,000
Annualization - IT Contractors Savings					
As part of the proposal to convert contract IT professionals to state employees the department is requesting to reduce operating expenditures in the current program by the following amount and transfer that funding to Indirect Support Services.					
Agency Request	0.00	(469,000)	0	(573,200)	(1,042,200)
Governor's Recommendation	0.00	(469,000)	0	(573,200)	(1,042,200)

Self-Reliance Programs

Analyst: Holland-Smith

Budget by Decision Unit	FTP	General	Dedicated	Federal	Total
CEC Permanent Employees					
Reflects the cost of a 1% salary increase for permanent positions.					
Agency Request	0.00	120,400	0	147,100	267,500
<i>The Governor recommends a compensation increase of 1% to be distributed based on merit. No adjustment to the pay line is recommended.</i>					
Governor's Recommendation	0.00	120,400	0	147,100	267,500
CEC Temporary Employees					
Reflects the cost of a 1% salary increase for group positions.					
Agency Request	0.00	1,500	0	1,900	3,400
<i>The Governor recommends a compensation increase of 1% to be distributed based on merit. No adjustment to the pay line is recommended.</i>					
Governor's Recommendation	0.00	1,500	0	1,900	3,400
27th Payroll					
Reflects the cost of one additional payroll in fiscal year 2006. This happens every eleven or twelve years because there are 364 days in 26 payperiods but a year has 365.242 days.					
Agency Request	0.00	399,500	0	488,300	887,800
Governor's Recommendation	0.00	399,500	0	488,300	887,800
NS Adjustment - Non-State Office Space					
The department is requesting funding for the increase in office rent in privately-owned buildings.					
Agency Request	0.00	3,900	0	4,700	8,600
Governor's Recommendation	0.00	3,900	0	4,700	8,600
Fund Shift - FMAP Change					
The Federal Medical Assistance Participation (FMAP) rate is scheduled to change from 70.58% to 69.953%					
Agency Request	0.00	64,400	0	(64,400)	0
Governor's Recommendation	0.00	64,400	0	(64,400)	0
FY 2006 Program Maintenance					
Agency Request	592.81	26,065,900	2,632,100	80,509,500	109,207,500
Governor's Recommendation	592.81	25,616,000	2,632,100	79,495,000	107,743,100

1. Child Support Caseload Increases

The department is requesting funding for an additional 25 full-time positions for self-reliance specialists. This request is made to assist with the management of the child support caseload growth. Child support has experienced a 33% increase over the past four years while staffing has decreased by 52 positions or 28% of the workforce. This equates to a 50% increase for each caseworker. Personnel costs of \$1,232,700 are requested along with \$320,000 for operating expenditures. The department estimates it needs \$12,800 per employee to provide support, training, supplies, and travel.

The department currently has 333.03 authorized self-reliance specialists, 9.00 self-reliance specialist principals, and 49.00 self-reliance supervisors.

Agency Request	25.00	527,800	0	1,024,900	1,552,700
<i>Requested operating expenditures are reduced by one-half.</i>					
Governor's Recommendation	25.00	473,400	0	919,300	1,392,700

Self-Reliance Programs

Analyst: Holland-Smith

Budget by Decision Unit	FTP	General	Dedicated	Federal	Total
-------------------------	-----	---------	-----------	---------	-------

2. Food Stamp Caseload Increases

The department is requesting funding to hire an additional 40 self-reliance specialists to determine eligibility for Food Stamps, Medicaid, cash assistance, and child care subsidies. The positions are being requested in order to assist with the management of the Food Stamp growth and to keep up with projections for continued program growth. Personnel costs of \$1,972,500 are requested along with \$512,000 for operating expenditures. The department estimates it needs \$12,800 per employee to provide support, training, supplies, and travel.

The department currently has 333.03 authorized self-reliance specialists, 9.00 self-reliance specialist principals, and 49.00 self-reliance supervisors. It has asked for 43.00 self-reliance specialists in a supplemental decision unit.

Agency Request	40.00	1,242,200	0	1,242,300	2,484,500
----------------	-------	-----------	---	-----------	-----------

Not recommended by the Governor.

Governor's Recommendation	0.00	0	0	0	0
---------------------------	------	---	---	---	---

16. Fin. Integrity for Child Support Program

The department is requesting funds to pay a contractor to audit financial records in the Child Support program to ensure they are accurate. Constant changes in circumstance and modification of court orders regarding child support make it very time-consuming to keep cases current. Legislative auditors have found that three out of four cases are calculated incorrectly. This money will be used to audit the 100,000 cases that are backlogged, and to randomly audit the newer files to verify accuracy. This will be a three-year contract with a federal match rate of 66%.

Agency Request	0.00	1,054,000	0	2,046,000	3,100,000
----------------	------	-----------	---	-----------	-----------

Governor's Recommendation	0.00	1,054,000	0	2,046,000	3,100,000
---------------------------	------	-----------	---	-----------	-----------

FY 2006 Total

Agency Request	657.81	28,889,900	2,632,100	84,822,700	116,344,700
----------------	--------	------------	-----------	------------	-------------

Governor's Recommendation	617.81	27,143,400	2,632,100	82,460,300	112,235,800
---------------------------	--------	------------	-----------	------------	-------------

Agency Request

Change from Original App	108.00	4,150,200	0	6,521,100	10,671,300
--------------------------	--------	-----------	---	-----------	------------

% Change from Original App	19.6%	16.8%	0.0%	8.3%	10.1%
----------------------------	-------	-------	------	------	-------

Governor's Recommendation

Change from Original App	68.00	2,403,700	0	4,158,700	6,562,400
--------------------------	-------	-----------	---	-----------	-----------

% Change from Original App	12.4%	9.7%	0.0%	5.3%	6.2%
----------------------------	-------	------	------	------	------

TAFI/AABD Benefit Payments

Analyst: Holland-Smith

Comparative Summary

Decision Unit	Agency Request			Governor's Rec		
	FTP	General	Total	FTP	General	Total
FY 2005 Original Appropriation	0.00	8,387,500	15,383,900	0.00	8,387,500	15,383,900
Fund Adjustment (Non-cognizable)	0.00	0	311,700	0.00	0	311,700
Transfer Between Programs	0.00	188,600	188,600	0.00	188,600	188,600
FY 2005 Estimated Expenditures	0.00	8,576,100	15,884,200	0.00	8,576,100	15,884,200
Removal of One-Time Expenditures	0.00	0	(311,700)	0.00	0	(311,700)
FY 2006 Base	0.00	8,576,100	15,572,500	0.00	8,576,100	15,572,500
General Inflation	0.00	111,500	206,500	0.00	0	0
Inflation Adjustment for AABD	0.00	168,900	168,900	0.00	168,900	168,900
NS Adjustment - Non-Cog Ongoing	0.00	0	311,700	0.00	0	311,700
FY 2006 Total	0.00	8,856,500	16,259,600	0.00	8,745,000	16,053,100
Change from Original Appropriation	0.00	469,000	875,700	0.00	357,500	669,200
% Change from Original Appropriation		5.6%	5.7%		4.3%	4.4%

TAFI/AABD Benefit Payments

Analyst: Holland-Smith

Budget by Decision Unit	FTP	General	Dedicated	Federal	Total
FY 2005 Original Appropriation					
	0.00	8,387,500	0	6,996,400	15,383,900
Fund Adjustment (Non-cognizable)					
The TAFI/AABD program was provided with an additional \$311,700 in federal spending authority in trustee/benefits for cash assistance.					
Agency Request	0.00	0	0	311,700	311,700
Governor's Recommendation	0.00	0	0	311,700	311,700
Transfer Between Programs					
Within the Division, funding is being transferred from Self-Reliance to cover increasing costs for the Job Search Assistance Program (JSAP), work services, and refugees.					
Agency Request	0.00	188,600	0	0	188,600
Governor's Recommendation	0.00	188,600	0	0	188,600
FY 2005 Estimated Expenditures					
Agency Request	0.00	8,576,100	0	7,308,100	15,884,200
Governor's Recommendation	0.00	8,576,100	0	7,308,100	15,884,200
Removal of One-Time Expenditures					
Removes the noncognizable spending authority for federal funds.					
Agency Request	0.00	0	0	(311,700)	(311,700)
Governor's Recommendation	0.00	0	0	(311,700)	(311,700)
FY 2006 Base					
Agency Request	0.00	8,576,100	0	6,996,400	15,572,500
Governor's Recommendation	0.00	8,576,100	0	6,996,400	15,572,500
General Inflation					
Includes a general inflationary increase of 1.3% in trustee/benefit payments.					
Agency Request	0.00	111,500	0	95,000	206,500
The Governor recommends no increase for general inflation.					
Governor's Recommendation	0.00	0	0	0	0
Inflation Adjustment for AABD					
The department is requesting funding for caseload growth in trustee/benefits for the Aid to Aged, Blind and Disabled Program.					
Agency Request	0.00	168,900	0	0	168,900
Governor's Recommendation	0.00	168,900	0	0	168,900
NS Adjustment - Non-Cog Ongoing					
The department is requesting that the noncognizable spending increases authorized in FY 2005 be made permanent. Trustee/benefits are being increased.					
Agency Request	0.00	0	0	311,700	311,700
Governor's Recommendation	0.00	0	0	311,700	311,700
FY 2006 Total					
Agency Request	0.00	8,856,500	0	7,403,100	16,259,600
Governor's Recommendation	0.00	8,745,000	0	7,308,100	16,053,100

TAFI/AABD Benefit Payments

Analyst: Holland-Smith

Budget by Decision Unit	FTP	General	Dedicated	Federal	Total
<i>Agency Request</i>					
Change from Original App	0.00	469,000	0	406,700	875,700
% Change from Original App		5.6%		5.8%	5.7%
<i>Governor's Recommendation</i>					
Change from Original App	0.00	357,500	0	311,700	669,200
% Change from Original App		4.3%		4.5%	4.4%